## **Financial Statements**

December 31, 2011

Independent Auditors' Report	1
Consolidated Statement of Financial Position	2
Consolidated Statement of Operations	3
Consolidated Statement of Change in Net Financial Assets (Debt)	4
Consolidated Statement of Cash Flows	5
Schedule of Changes in Accumulated Surplus	6
Schedule of Tangible Capital Assets	7
Schedule of Property Taxes Levied	8
Schedule of Government Transfers	9
Schedule of Consolidated Expenditures by Object	10
Schedule of Segmented Disclosure	11
Notes to Financial Statements	12-17



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#### INDEPENDENT AUDITORS' REPORT

To The Mayor and Council of the Village of Stirling

#### Report on the Consolidated Financial Statements

We have audited the accompanying consolidated financial statements of Village of Stirling, which comprise the statement of financial position as at December 31, 2011 and the statements of operations, changes in net financial assets and cash flows for the period then ended, and a summary of significant accounting policies and other explanatory information.

#### Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of the consolidated financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of the Village of Stirling as at December 31, 2011, the results of its operations, change in its net financial assets and its cash flows for the period then ended in accordance with Canadian public sector accounting standards.

Lethbridge, Alberta April 30, 2012

Chartered Accountants

## Consolidated Statement of Financial Position As at December 31, 2011

	2011 \$	2010 \$
FINANCIAL ASSETS		•
Cash	137,095	147,807
Receivables		, , , , , , , , , , , , , , , , , , , ,
Taxes and grants in place of taxes (Note 2)	109,744	115,647
Trade and other	140,559	205,214
Land held for resale		8,000
	387,398	476,668
LIABILITIES		
Accounts payable and accrued liabilities	122,062	169,446
Deferred revenue (Note 3)	-	1,000
Long-term debt (Note 4)	501,026	523,460
	623,088	693,906
NET FINANCIAL ASSETS (DEBT)	(235,690)	(217,238)
NON-FINANCIAL ASSETS	• .	
Tangible capital assets (Schedule 2)	9,810,346	10,125,890
Inventory for consumption	24,842	30,862
Prepaid expenses and deposits	7,759	2,603
	9,842,947	10,159,355
ACCUMULATED SURPLUS (Note 7 and Schedule 1)	9,607,257	9,942,117

**CONTINGENCIES** (Note 11)



Consolidated Statement of Operations For the year ended December 31, 2011

·	Budget (Unaudited) \$	2011 \$	2010 \$
REVENUES			
Net municipal property taxes (Schedule 3) User fees and sales of goods Government transfers (Schedule 4) Investment income Penalties and costs of taxes Franchise and concession contracts	566,500 459,407 211,098 1,700 18,000 21,500	542,107 502,554 183,944 1,436 14,789 	531,204 635,933 361,630 439 15,145 18,408
	1,278,205	1,265,185	1,562,759
EXPENSES  Legislative Administration Police, fire, ambulance and bylaw enforcement Roads, streets, walks, lighting Water, wastewater and waste management Land use planning, zoning and development Parks and recreation Amortization Other	36,600 290,700 46,500 271,350 313,975 14,200 282,321 - 14,700	24,801 258,148 57,138 461,850 398,398 16,260 322,529 443,597 12,390	42,445 313,467 56,261 460,652 177,058 8,715 324,388 439,201 12,105
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENSES BEFORE OTHER	7,859	(729,926)	(271,533)
OTHER Government transfers for capital (Schedule 4)	408,630	395,066	457,167
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENSES	416,489	(334,860)	185,634
A'CCUMULATED SURPLUS, BEGINNING OF YEAR	9,942,117	9,942,117	9,756,483
ACCUMULATED SURPLUS, END OF YEAR	10,358,606	9,607,257	9,730,483



Consolidated Statement of Change in Net Financial Assets (Debt) For the year ended December 31, 2011

	Budget (Unaudited) \$	2011 \$	2010 \$
EXCESS OF (DEFICIENCY) REVENUES OVER EXPENSES	416,489	(334,860)	185,634
Acquisition of tangible capital assets  Amortization of tangible capital assets	-	(128,053) 443,597	(460,871) 439,201
	-	315,544	(21,670)
Acquisition (use) of prepaid assets (Use) acquisition of supplies inventory	-	(5,156) 6,020	3,766 (2,689)
		864	1,077
DECREASE (INCREASE) IN NET DEBT	416,489	(18,452)	165,041
NET FINANCIAL (DEBT) ASSETS, BEGINNING OF YEAR	(217,238)	(217,238)	(382,279)
NET FINANCIAL (DEBT) ASSETS, END OF YEAR	199,251	(235,690)	(217,238)



Consolidated Statement of Cash Flows For the year ended December 31, 2011

	2011 \$	2010 \$
NET INFLOW (OUTFLOW) OF CASH RELATED TO THE FOLLOWING ACTIVITIES:		
OPERATING		
Excess (deficiency) of revenues over expenses  Non-cash items included in excess of revenues over expenses	(334,860)	185,634
Amortization of tangible capital assets Non-cash charges to operations (net changes)	443,597	439,201
Decrease (increase) in taxes and grants in lieu receivable	5,903	25,467
Decrease (increase) in trade and other receivables	64,655	42,782
Decrease (increase) in land held for resale	8,000	-
Decrease (increase) in inventory for consumption	6,020	(2,689)
Decrease (increase) in prepaid expenses	(5,156)	3,766
Increase in accounts payable and accrued liabilities	(47,384)	(280,223)
Increase (decrease) in deferred revenue	(1,000)	1,000
CAPITAL	139,775	414,938
, , ,		
Acquisition of tangible capital assets	(128,053)	(460,871)
FINANCING	,	/
Long-term debt repaid	(22,434)	(21,444)
CHANGE IN CASH DURING THE YEAR	(10,712)	(67,377)
CASH, BEGINNING OF YEAR	147,807	215,184
CASH, END OF YEAR	137,095	147,807



VILLAGE OF STIRLING
Schedule of Changes in Accumulated Surplus
For the year ended December 31, 2011

	Ü,	Jnrestricted Surplus		Restricted Surplus	Equi	Equity in Tangible Capital Assets		2011		2010	
BALANCE, BEGINNING OF THE YEAR	↔	305,495	↔	34,192	↔	9,602,430	€⁄3	9,942,117	€9	9,756,483	
Excess (deficiency) of revenues over expenses		(334,860)		ı		ι		(334,860)		185,634	
Current year funds used for tangible capital assets		(128,053)		ı		128,053		ı		ŧ	
Annual amortization expense		443,597		1		(443,597)		ı		ı	
Long-term debt repaid		(22,434)		-		22,434					
Change in accumulated surplus	€	(41,750)	8		↔	(293,110)	89	\$ (334,860)	<del>65</del>	185,634	
BALANCE, END OF YEAR	S	263,745	<del>∞</del>	34,192	S	\$ 9,309,320	છ	\$ 9,607,257	8	\$ 9,942,117	

VILLAGE OF STIRLING Schedule of Tangible Capital Assets For the year ended December 31, 2011

12,921,917 439,201 13,382,788 2,817,697 3,256,898 10,125,890 460,871 2010 60 SCHEDULE 2 13,382,788 128,053 443,597 3,256,898 9,810,346 13,510,841 3,700,495 10,125,890 2011 59,884 18,577 5,988 35,319 59,884 24,565 41,307 Vehicles Machinery & 537,226 274,799 Equipment 23,400 248,733 560,626 37,094 262,427 311,893 Engineered 47,425 9,013,912 Structures 8,966,487 1,777,539 305,582 7,188,948 2,083,121 6,930,791 49,228 3,719,611 3,768,839 92,831 2,535,730 1,183,881 Buildings 1,276,712 2,492,127 Improvements 82,800 80,698 82,800 2,102 4,204 2,102 78,596 Land 16,780 8,000 24,780 24,780 16,780 Land \$ ACCUMULATED AMORTIZATION: Accumulated amortization on disposals BALANCE, BEGINNING OF YEAR BALANCE, BEGINNING OF YEAR Acquisition of tangible capital assets TANGIBLE CAPITAL ASSETS Disposal of tangible capital assets TANGIBLE CAPITAL ASSETS 2010 NET BOOK VALUE OF BALANCE, END OF YEAR BALANCE, END OF YEAR NET BOOK VALUE OF Annual amortization COST:



Schedule of Property Taxes Levied For the Year Ended December 31, 2011

	Budget (Unaudited) \$	2011 \$	2010 \$
TAXATION			
Real property taxes Linear property taxes	709,346 10,154	724,772 10,154	693,693 11,565
	<u>719,500</u>	734,926	705,258
REQUISITIONS			
Alberta School Foundation Fund Separate school Seniors foundation	125,000 3,000 25,000	161,272 4,346 27,201	146,123 3,064 24,867
	153,000	192,819	174,054
NET MUNICIPAL PROPERTY TAXES	<u>566,500</u>	542,107	531,204



Schedule of Government Transfers For the Year Euded December 31, 2011

	Budget (Unaudited) \$	2011 \$	2010 \$
TRANSFERS FOR OPERATIONS Federal Government	3,000	3,872	2,464
Provincial Government	191,098	164,832	343,091
Other Local Governments	<u> 17,000</u>	15,240	16,075
	211,098	183,944	361,630
TRANSFERS FOR CAPITAL			
Federal Government	<u>-</u>	· <u>-</u>	101,667
Provincial Government	408,630	<u>395,066</u>	355,500
	408,630	<u>395,066</u>	457,167
	619,728	<u>579,010</u>	818,797



# Schedule of Consolidated Expenditures by Object For the Year Ended December 31, 2011

	Budget (Unaudited) \$	2011 \$	2010 \$
EXPENDITURES			
Salaries, wages and benefits	512,149	532,971	541,440
Contracted and general services	462,875	570,255	426,237
Materials, goods and utilities	247,100	398,853	371,191
Transfers to local boards and agencies	18,100	19,033	25,243
Bank charges and short-term interest	6,500	6,924	6,506
Interest on long-term debt	23,622	23,478	24,474
Amortization		443,597	439,201
	1,270,346	1,995,111	1,834,292



VILLAGE OF STIRLING Schedule of Segmented Disclosure For the year ended December 31, 2011

							SCE	SCREDULEO
	General Government	Protective Services	Transportation Services	Transportation Planning & Services Development	ţ	Recreation Environmental	tal Other	Total
REVENUE								
Net municipal taxes Government transfers User fees and sales of goods Investment income Other revenue	\$ 542,107 120,322 78,487 1,436 35,144	2,598	300,873	16,137	\$ - 38,187 82,436	94,193	· · · · · · ·	\$ 542,107 579,010 502,554 1,436 35,144
	\$ 777,496	\$ 28,033	\$ 310,781	\$ 16,137	\$ 120,623	\$ 407,181	-	\$ 1,660,251
EXPENSES Contracted and general services	. \$ 136,657	\$ 34,201	\$ 50,335	\$ 8,503	\$ 29,136	\$ 311,423	€9	\$ 570.255
Salaries and wages Goods and supplies	110,386 28,985	818 22,119	201,673 210,597	- 6,182	192,546 84,592		f 1	532,971
Transfers to local boards  Long-term debt interest  Other expenses	6,921	1 1	1 1 1	1 1 1	19,033 10,430		t 1 1	19,033
	\$ 282.949	\$ 57,138	\$ 462,605	\$ 14,685	\$ 335,740	\$ 398,397	60	\$ 1,551,514
NET REVENUE BEFORE AMORTIZATION	\$ 494,547	\$ (29,105)	\$ (151,824)	\$ 1,452	\$ (215,117)	8,784		\$ 108,737
Amortization expense	\$2,900	\$ 9,101	\$ 308,169		\$ 51,221	\$ 72,206	€	\$ 443,597
NET REVENUE	\$ 491,647	\$ (38,206)	\$ (459,993)	\$ 1,452	\$ (266,338)	\$ (63,422)	- 8 (	\$ (334,860)



Notes to Financial Statements For the Year Ended December 31, 2011

#### 1. Significant Accounting Policies

The consolidated financial statements of the Village of Stirling are the representations of management prepared in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants. Significant aspects of the accounting policies adopted by the Village of Stirling are as follows:

#### a) Reporting Entity -

The consolidated financial statements reflect the assets, liabilities, revenues and expenditures, changes in fund balances and change in financial position of the reporting entity. The entity is comprised of the municipal operations plus all of the organizations that are owned or controlled by the village and are, therefore, accountable to the village council for the administration of their financial affairs and resources.

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are not part of the municipal reporting entity.

The statements exclude trust assets that are administered for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

#### b) Basis of Accounting -

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

#### c) Use of Estimates -

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditure during the reported period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

#### d) Inventories for Resale -

Land held for resale is recorded at the lower of cost or net realizable value. Cost includes costs for land acquisition and improvements required to prepare the land for servicing such as clearing, stripping and leveling charges. Related development costs incurred to provide infrastructure such as water and wastewater services, roads, sidewalks and street lighting are recorded as physical assets under their respective function.



Notes to Financial Statements For the Year Ended December 31, 2011

### 1. Significant Accounting Policies (continued)

e) Prepaid Local Improvement Charges -

Construction and borrowing costs associated with local improvement projects are recovered through annual special assessments during the period of the related borrowings. These levies are collectible from property owners for work performed by the municipality.

Where a taxpayer has elected to prepay the outstanding local improvement charges, such amounts are recorded as deferred revenue. Deferred revenue is amortized to revenue on a straight line basis over the remaining term of the related borrowings.

In the event that the prepaid amounts are applied against the related borrowing, the deferred revenue is amortized to revenue by an amount equal to the debt repayment.

f) Government Transfers -

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

g) Non-Financial Assets -

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the Consolidated Change in Net Financial Asset (Debt) for the year.

1) Tangible Capital Assets -

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

	YEARS
Land Improvements	15-50
Buildings	25-50
Engineered Structures	23 30
Water System.	35-75
Wastewater System	35 <b>-</b> 75
Other Engineered Structures	15-40
Machinery and Equipment	5-20
Vehicles	5-20

A full year of amortization is charged in the year of acquisition and no amortization is charged in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

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Notes to Financial Statements For the Year Ended December 31, 2011

#### 1. Significant Accounting Policies (continued)

Inventories Inventories held for consumption are recorded at the lower of cost or replacement cost.

#### 2. Taxes and Grants in Place of Taxes Receivables

	The state of the s		
		2011	2010
			7
	Current taxes and grants in place of taxes Arrears taxes	75,095 34,649	70,922 44,725
		109,744	115,647
		102,777	113,047
3.	Deferred Revenue	•	
		2011	2010
,		\$	\$
	Government of Alberta - Emergency Training Grant		1.000
	Beney Manning Grant		1,000
4.	Long-term Debt		
	,	2011	2010
		\$	
		Ψ	\$
	Self-supported debentures	501,026	523,460
	<del></del>	201,020	223,700

The current portion of long-term debt amounts to \$23,469 (2010 - \$22,434).

Principle and interest repayments are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
	\$	\$	\$
2012	23,469	22,587	46,056
2013	24,552	21,504	46,056
2014	25,684	20,371	46,055
2015	26,869	19,186	46,055
2016	28,109	17,946	46,055
Thereafter	<u>372,343</u>	99,672	472,015
	501,026	201,266	702,292

Debenture debt is repayable to the Alberta Capital Finance Authority and bears interest at rates ranging from 4.551% to 4.569%, before provincial subsidy and matures in periods 2025 to 2028. For qualifying debentures, the Province of Alberta rebates 60% of interest in excess of 8%, 9%, and 11% to a maximum annual rate of 12.5%, depending on the date borrowed. Debenture debt is issued on the credit and security of the town at large.

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Notes to Financial Statements For the Year Ended December 31, 2011

#### 5. Debt Limits

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation 255/00 for the town be disclosed as follows:

	2011 \$	2010 \$
Total debt limit Total debt	1,897,778 501,026	2,344,139 523,460
Total unused debt limit	1,396,752	1,820,679
Service on debt limit Service on debt	316,296 46,056	390,690 46,055
Amount of unused service on debt	<u>270,240</u>	344,635

The debt limit is calculated at 1.5 times revenue of the municipality (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the financial statements must be interpreted as a whole.

#### 6. Equity in Tangible Capital Assets

	2011 \$	2010 \$
Tangible capital assets (Schedule 2)	13,510,841	13,382,788
Accumulated amortization (Schedule 2) Long-term debt (Note 4)	(3,700,495)	(3,256,898)
Dong-term debt (Note 4)	<u>(501,026)</u>	(523,460)
	<u>9,309,320</u>	<u>9,602,430</u>
7. Accumulated Surplus		
	2011	2010
Thomas Control	\$	\$
Unrestricted surplus Restricted surplus:	263,745	305,495
Capital reserves	34,192	34,192
Equity in tangible capital assets	9,309,320	9,602,430
	9,607,257	9,942,117



Notes to Financial Statements For the Year Ended December 31, 2011

#### 8. Segmented Disclosure

The Village of Stirling provides a range of services to its ratepayers. For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements as disclosed in Note 1.

Refer to the Schedule of Segmented Disclosure (schedule 6).

#### 9. Salary and Benefits Disclosure

Disclosure of salaries and benefits for village officials, the chief administrative officer and designated officers as required by Alberta Regulation 313/2000 is as follows:

	Salary (1) \$	Benefits & Allowances (2) \$	2011 	2010 <u>Total</u> \$
Mayor - Jason Edwards	3,750	-	3,750	3,350
- Larry Nilsson	-	_	_	3,983
Councilor - Gary Bikman	2,400	-	2,400	400
- Marianne Hirsche	2,900	-	2,900	750
- Mike Maynes	,	-	<u>.</u>	2,267
- Mike Selk	1,700	-	1,700	2,350
- Jeff Tanner - Al Wiersema	2,800	-	2,800	867
Designated officer - CAO	27 527	-	-	2,400
Dosignated officer - CAO	37,537		37,537	40,202

- (1) Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration.
- (2) Employer's share of all employee benefits and contributions or payments made on behalf of employees including pension, health care, dental coverage, vision coverage, group life insurance, accident disability and dismemberment insurance, long and short term disability plans, professional memberships and tuition.

Benefits and allowances figures also include the employer's share of the costs of additional taxable benefits including special leave with pay, car and travel allowances, conferences, and memberships.



16

Notes to Financial Statements For the Year Ended December 31, 2011

#### 10. Local Authorities Pension Plan

Employees of the village participate in the Local Authorities Pension Plan (LAPP), which is one of the plans covered by the Alberta Public Sector Pension Plans Act. The LAPP serves about 133,000 people and 389 employers. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund.

Contributions for current service are recorded as expenditures in the year in which they become due.

The village is required to make current service contributions of 5.525% of pensionable earnings up to the year's maximum pensionable earnings under the Canadian Pension Plan and 7.4% on pensionable earnings above this amount. Employees of the village are required to make current service contributions of 4.525% of pensionable salary up to the year's maximum pensionable salary and 6.4% on pensionable salary above this amount.

The total current service contributions by the village to the LAPP in 2011 were \$20,448 (2010 - \$22,351). Total current year service contributions by the employees of the village to the LAPP were \$18,390 (2010 - \$19,989)

At December 31, 2010, the LAPP disclosed an actuarial deficiency of \$4.635 billion.

#### 11. Contingencies

The village is a member of the Alberta Municipal Insurance Exchange (MUNIX). Under the terms of the membership, the village could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

#### 12. Financial Instruments

The village's financial instruments consist of cash and temporary investments, receivables, accounts payable, accrued liabilities and long-term debt. It is management's opinion that the village is not exposed to significant interest, currency or credit risks arising from these financial statements.

The village is subject to credit risk with respect to taxes and grants in place of taxes receivables and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the village provides services may experience financial difficulty and be unable to fulfill their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying value of the financial instrument approximates fair value.

#### 13. Comparative Figures

Certain comparative figures have been reclassified to conform with the current years financial presentation.

## 14. Approval of Financial Statements

Council and Management have approved these financial statements.

